Ministry of Foreign Affairs

Activity: KHA FNS-SIPRA (10-0002626)

Id	10-0002626
Date	21-09-2026
SAP application number	4000006449

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Key data

Activity basics

Type	Standard
Short name	KHA FNS-SIPRA
Contract party	Stichting ZOA (30012160)
ODA	Yes
Amount EUR	27900000
Start date	01-09-2022
End date	31-12-2027
Full name	Strengthening Inclusive Partnerships for Smallholders in Rain-fed Areas
Summary	The FNS-SIPRA is about transformative change for smallholders. It will establish inclusive partnership modalities between organized producers with sustainable, climate-smart production and a motivated private sector with fair modalities for economic engagement, focusing on empowered women and youth. Through strengthened agro-MSMEs sourced by large agri-businesses, investors and sellers' reach will sustainably be linked to smallholder producers. An enabling business and policy environment will continually be fostered through advocacy and engagement with key stakeholders and knowledge institutions on systemic barriers in the value chain. Driving the programme is the food systems approach and market-driven strategies which will select nutrition-sensitive value chains that are in sustainably high demand, and linked to the state, national, and possibly export markets. The population of targeted localities is 1.6 million, the direct target group is 120k people (240k producer HHs).

Activity details

Date of receipt of proposal	01-01-2023
Proposal's reference number	
Budget holder	Ambassade Khartoem (8221KHA)
Limit access	No
Related activity	

Accounting data

SAP application number	4000006449
Main funds center	Food security delegated (1702U0101)

Policy data

Cooperation modality	Project support
Technical assistance	Between 10% (inclusive.) and 25% (exclusive) of the activity budget
CRS code	31120 Agricultural development
Policy Keywords	
Refugees & host communities	No
Team Europe Initiative	No
Policy Markers	
Biodiversity	Significant
Climate change: adaptation	Principal
Climate change: mitigation	Significant
Desertification	Significant
Equality between men & women	Significant
Environmental protection	Significant
Integrated water management	Significant
Explain your choices	Aanpassing Policy markers ivm CRS++ DAC

Beneficiary location

Beneficiary location	Country
Country	Sudan
Location type	
Specific location	

Policy Appraisal

This is a migrated activity.

Results

Food and Nutrition Security

B. Productivity and Income

Indicators

Outcome B.1.1. Number of SSFPs (disaggregated for male/female) who progressively realize a living income
Measurements:

- Individual result:
  Comment: Cannot be reported on yet. Significant disruption caused by the ongoing conflict in Sudan, so the main focus was on supporting farmers to cultivate anything at all. However, this was combined with training on sustainable farming practices.
- Individual result: 17000
  Comment:

Outcome B.1.2. Number of SSFPs (disaggregated for male/female) who progressively decrease the yield gap
Measurements:

- Individual result:
  Comment: Cannot be reported on yet. Significant disruption caused by the ongoing conflict in Sudan, so the main focus was on supporting farmers to cultivate anything at all. However, this was combined with training on sustainable farming practices.
- Individual result: 10500
  Comment:

Reach B.2.1. Number of SSFPs directly reached with activities aimed at structural/systemic improvement of their agricultural performance
Measurements: Target: 480

- Individual result: 2420
  Comment: MINBUZA-2024.1018472, p.3 of the report. Counted because seed distribution was combined with training on climate smart agriculture
- Individual result: 6500
  Comment:
- Individual result: 11955
  Comment:

Reach B.2.2. Number of SSFPs directly reached with activities aimed at temporary/partial improvement of their agricultural performance
Measurements:

- Individual result: 4796
  Comment: MINBUZA-2024.1018472, p.3 of the report (7216 minus 2420 reported under B.2.1). These farmers received seed support. Note that the rest of the report indicates the possibility that more people have actually been reached. for 2024, a summary table of reach should be attached to the narrative report.
- Individual result: 34000
  Comment:
- Individual result: 24296
  Comment:

D. D. Knowledge & Innovation Systems

Knowledge and Innovation generated to address global knowledge gaps and innovation needs for food climate related challenges. Including the mobilization of Dutch expertise.

Indicators

D.1. Number of SSFPs applying new technologies/practices that aim to transform food systems towards desirable outcomes (disaggregated for male/female)
Measurements:

- Individual result:
  Comment: too early to report. Disturbance caused by the conflict in Sudan has been severe.
- Individual result: 6500
  Comment:
- Individual result: 17500
  Comment:

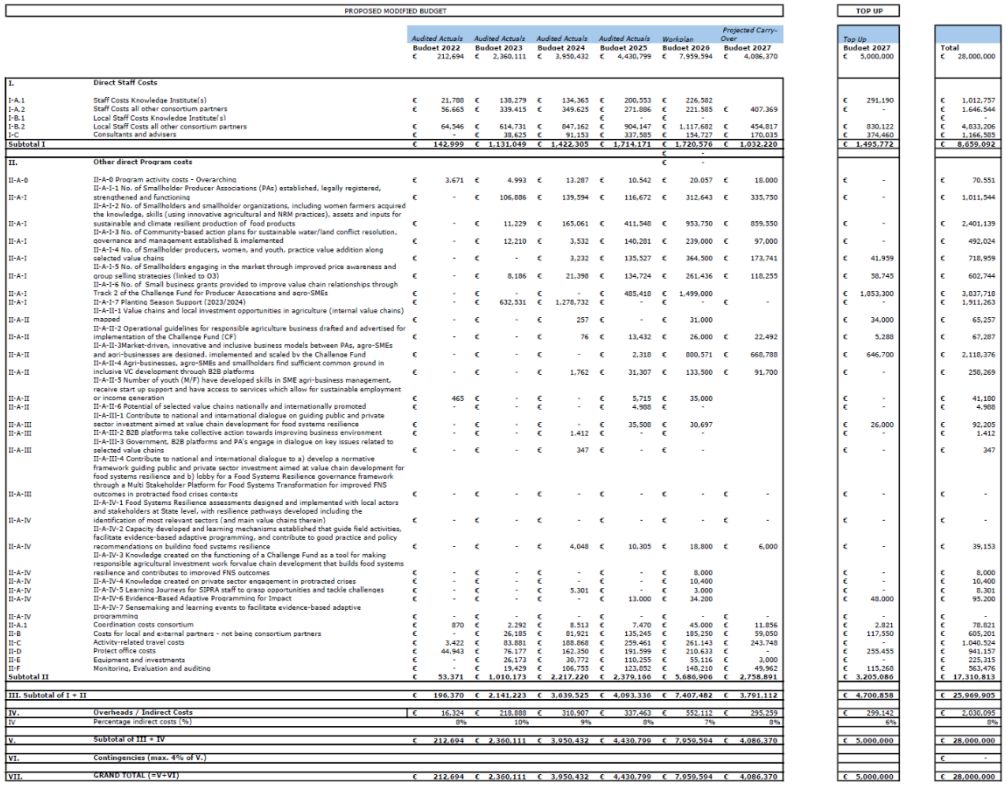
Monitoring and evaluation

As this is a migrated activity, in addition to the initial MEL text written for initial commitment, the following text is to be added. For the additional commitment of Eur 4.9 Mln for an additional year, reporting requirements change. After signing, the reporting table in the original subsidy decision and the one in amendment 1 will not be valid anymore. In the new addendum the table below will be incorporated. The table includes all reports due after the decision has been signed.
The reporting requirement for the final evaluation will be removed, since EKN will be in the lead for executing the evaluation of the SIPRA programme by using the IOB/FEZ framework agreement.
We will mention in the addendum that SIPRA has to fully cooperate with the evalution. This includes input for the ToR, and full cooperation with the selected evaluators.

Type of the report	Period covered	Deadline
Annual narrative progress report	1 Jan- 31 Dec 2026	30 April 2027
Annual narrative progress report	1 Jan- 31 Dec 2027	Part of the final report
Annual financial progress report	1 Jan- 31 Dec 2026	30 April 2027
Annual financial progress report	1 Jan- 31 Dec 2027	Part of the final report
Annual Audit opinion and audit report	1 Jan- 31 Dec 2026	30 April 2027
Annual Audit opinion and audit report	1 Jan- 31 Dec 2027	30 April 2028
Final narrative report	1 Sep 2022 – 31 Dec 2027	30 April 2028
Final financial report	1 Sep 2022 – 31 Dec 2027	30 April 2028

Finance

Together with the cost extension proposal a full new budget has been sent, incorporating the cost extension of EUR 4,9 mln. The total budget becomes EUR 27,9 mln.



PROPOSED MODIFIED BUDGET

		Audited Actuals Budget 2022	Audited Actuals Budget 2023	Audited Actuals Budget 2024	Audited Actuals Budget 2025	Workplan Budget 2026	Projected Carry-Over Budget 2027	TOP UP Top Up Budget 2027	Total
		€ 212,694	€ 2,360,111	€ 3,950,432	€ 4,430,799	€ 7,959,594	€ 4,086,370	€ 5,000,000	€ 28,000,000
I.	Direct Staff Costs								
I-A.1	Staff Costs Knowledge Institute(s)	€ 21,788	€ 138,279	€ 134,365	€ 200,553	€ 226,582		€ 291,190	€ 1,012,757
I-A.2	Staff Costs all other consortium partners	€ 56,665	€ 339,415	€ 349,625	€ 271,886	€ 221,585	€ 407,369	€ -	€ 1,646,544
I-B.1	Local Staff Costs Knowledge Institute(s)				€ -	€ -			€ -
I-B.2	Local Staff Costs all other consortium partners	€ 64,546	€ 614,731	€ 847,162	€ 904,147	€ 1,117,682	€ 454,817	€ 830,122	€ 4,833,206
I-C	Consultants and advisers	€ -	€ 38,625	€ 91,153	€ 337,585	€ 134,727	€ 170,035	€ 374,460	€ 1,166,585
Subtotal I		€ 142,999	€ 1,131,049	€ 1,422,305	€ 1,714,171	€ 1,720,576	€ 1,032,220	€ 1,495,772	€ 8,659,092
II.	Other direct Program costs					€ -			
II-A-0	II-A-0 Program activity costs - Overarching	€ 3,671	€ 4,993	€ 13,287	€ 10,542	€ 20,057	€ 18,000	€ -	€ 70,551
II-A-1	II-A-1-1 No. of Smallholder Producer Associations (PAs) established, legally registered, strengthened and functioning II-A-1-2 No. of Smallholders and smallholder organizations, including women farmers acquired the knowledge, skills (using innovative agricultural and NRM practices), assets and inputs for	€ -	€ 106,886	€ 139,594	€ 116,672	€ 312,643	€ 335,750	€ -	€ 1,011,544
II-A-1	sustainable and climate resilient production of food products II-A-1-3 No. of Community-based action plans for sustainable water/land conflict resolution,	€ -	€ 11,229	€ 165,061	€ 411,548	€ 953,750	€ 859,550	€ -	€ 2,401,139
II-A-1	governance and management established & implemented II-A-1-4 No. of Smallholder producers, women, and youth, practice value addition along	€ -	€ 12,210	€ 3,532	€ 140,281	€ 239,000	€ 97,000	€ -	€ 492,024
II-A-1	selected value chains II-A-1-5 No. of Smallholders engaging in the market through improved price awareness and	€ -	€ -	€ 3,232	€ 135,527	€ 364,500	€ 173,741	€ 41,959	€ 718,959
II-A-1	group selling strategies (linked to O3) II-A-1-6 No. of Small business grants provided to improve value chain relationships through	€ -	€ 8,186	€ 21,398	€ 134,724	€ 261,436	€ 118,255	€ 38,745	€ 602,744
II-A-1	Track 2 of the Challenge Fund for Producer Associations and agro-SMEs	€ -	€ -	€ -	€ 405,418	€ 1,499,000		€ 1,053,300	€ 3,037,718
II-A-1	II-A-1-7 Planting Season Support (2023/2024) II-A-II-1 Value chains and local investment opportunities in agriculture (internal value chains)	€ -	€ 632,531	€ 1,278,732	€ -	€ -	€ -	€ -	€ 1,911,263
II-A-II	mapped II-A-II-2 Operational guidelines for responsible agriculture business drafted and advertised for	€ -	€ -	€ 257	€ -	€ 31,000		€ 34,000	€ 65,257
II-A-II	implementation of the Challenge Fund (CF) II-A-II-3Market-driven, innovative and inclusive business models between PAs, agro-SMEs	€ -	€ -	€ 76	€ 13,432	€ 26,000	€ 22,492	€ 5,288	€ 67,287
II-A-II	and agri-businesses are designed, implemented and scaled by the Challenge Fund II-A-II-4 Agri-businesses, agro-SMEs and smallholders find sufficient common ground in	€ -	€ -	€ -	€ 2,318	€ 800,571	€ 668,788	€ 646,700	€ 2,118,376
II-A-II	inclusive VC development through B2B platforms II-A-II-5 Number of youth (M/F) have developed skills in SME agri-business management,	€ -	€ -	€ 1,762	€ 31,307	€ 133,500	€ 91,700	€ -	€ 258,269
II-A-II	receive start up support and have access to services which allow for sustainable employment or income generation	€ 465	€ -	€ -	€ 5,715	€ 35,000		€ -	€ 41,180
II-A-II	II-A-II-6 Potential of selected value chains nationally and internationally promoted II-A-III-1 Contribute to national and international dialogue on guiding public and private	€ -	€ -	€ -	€ 4,988	€ -		€ -	€ 4,988
II-A-III	sector investment aimed at value chain development for food systems resilience	€ -	€ -	€ -	€ 35,508	€ 30,697		€ 26,000	€ 92,205
II-A-III	II-A-III-2 B2B platforms take collective action towards improving business environment II-A-III-3 Government, B2B platforms and PA's engage in dialogue on key issues related to	€ -	€ -	€ 1,412	€ -	€ -		€ -	€ 1,412
II-A-III	selected value chains II-A-III-4 Contribute to national and international dialogue to a) develop a normative framework guiding public and private sector investment aimed at value chain development for food systems resilience and b) lobby for a Food Systems Resilience governance framework through a Multi Stakeholder Platform for Food Systems Transformation for improved FNS	€ -	€ -	€ 347	€ -	€ -		€ -	€ 347
II-A-III	outcomes in protracted food crises contexts II-A-IV-1 Food Systems Resilience assessments designed and implemented with local actors and stakeholders at State level, with resilience pathways developed including the	€ -	€ -	€ -	€ -	€ -	€ -	€ -	€ -
II-A-IV	identification of most relevant sectors (and main value chains therein) II-A-IV-2 Capacity developed and learning mechanisms established that guide field activities, facilitate evidence-based adaptive programming, and contribute to good practice and policy	€ -	€ -	€ -	€ -	€ -	€ -	€ -	€ -
II-A-IV	recommendations on building food systems resilience II-A-IV-3 Knowledge created on the functioning of a Challenge Fund as a tool for making responsible agricultural investment work forvalue chain development that builds food systems	€ -	€ -	€ 4,048	€ 10,305	€ 18,800	€ 6,000	€ -	€ 39,153
II-A-IV	resilience and contributes to improved FNS outcomes	€ -	€ -	€ -	€ -	€ 8,000		€ -	€ 8,000
II-A-IV	II-A-IV-4 Knowledge created on private sector engagement in protracted crises	€ -	€ -	€ -	€ -	€ 10,400		€ -	€ 10,400
II-A-IV	II-A-IV-5 Learning Journeys for SIPRA staff to grasp opportunities and tackle challenges	€ -	€ -	€ 5,301	€ -	€ 3,000		€ -	€ 8,301
II-A-IV	II-A-IV-6 Evidence-Based Adaptive Programming for Impact II-A-IV-7 Sensemaking and learning events to facilitate evidence-based adaptive	€ -	€ -	€ -	€ 13,000	€ 34,200		€ 48,000	€ 95,200
II-A-IV	programming	€ -	€ -	€ -	€ -	€ -	€ -	€ -	€ -
II-A.1	Coordination costs consortium	€ 870	€ 2,292	€ 8,513	€ 7,470	€ 45,000	€ 11,856	€ 2,821	€ 78,821
II-B	Costs for local and external partners - not being consortium partners	€ -	€ 26,185	€ 81,921	€ 135,245	€ 185,250	€ 59,050	€ 117,550	€ 605,201
II-C	Activity-related travel costs	€ 3,422	€ 83,881	€ 188,868	€ 259,461	€ 261,143	€ 243,748	€ -	€ 1,040,524
II-D	Project office costs	€ 44,943	€ 76,177	€ 162,350	€ 191,599	€ 210,633	€ -	€ 255,455	€ 941,157
II-E	Equipment and investments	€ -	€ 26,173	€ 30,772	€ 110,255	€ 55,116	€ 3,000	€ -	€ 225,315
II-F	Monitoring, Evaluation and auditing	€ -	€ 19,429	€ 106,755	€ 123,652	€ 148,210	€ 49,962	€ 115,268	€ 563,476
Subtotal II		€ 53,371	€ 1,010,173	€ 2,217,220	€ 2,379,166	€ 5,686,906	€ 2,758,891	€ 3,205,086	€ 17,310,813
III. Subtotal of I + II		€ 196,370	€ 2,141,223	€ 3,639,525	€ 4,093,336	€ 7,407,482	€ 3,791,112	€ 4,700,858	€ 25,969,905
IV.	Overheads / Indirect Costs	€ 16,324	€ 218,888	€ 310,907	€ 337,463	€ 552,112	€ 295,259	€ 299,142	€ 2,030,095
IV	Percentage indirect costs (%)	8%	10%	9%	8%	7%	8%	6%	8%
V.	Subtotal of III + IV	€ 212,694	€ 2,360,111	€ 3,950,432	€ 4,430,799	€ 7,959,594	€ 4,086,370	€ 5,000,000	€ 28,000,000
VI.	Contingencies (max. 4% of V.)								€ -
VII.	GRAND TOTAL (=V+VI)	€ 212,694	€ 2,360,111	€ 3,950,432	€ 4,430,799	€ 7,959,594	€ 4,086,370	€ 5,000,000	€ 28,000,000

The attached budget shows a top-up budget of EUR 5,0 mln. making it a EUR 28,0 mln project budget.
However, it is decided that the responsibility of carrying out the evaluation will not be with ZOA, but EKN will be responsible for it. As a result, a reduction of EUR 0,1 mln has been incorporated.
The budget 2027 for Monitoring, Evaluation and Auditing (II-F) is EUR 165.230. Most logically, this budget will be reduced to EUR 65.230 as there will be no Evaluation costs. If this amount is not enough, the over expenditure has to be paid out the indirect costs if the total budget of EUR 27,9 mln is fully used.

The budget is in line with the cost extension proposal, when talking about planned activities for the year 2027.
Also the basic principles applicable for the original budget are the same.
Although the start of the project was slow, mainly because of the outbreak of the war in 2023, last years show that execution has really picked up. As a results the budgets for (2026 and) 2027 seems realistic.
The payments from EKN to the consortium lead ZOA will follow the normal liquidity request procedures. For this purpose the original decision and this adendum decision will be considered together.
The total project has a high budget (EUR 27,9 mln and a long duration (1 sept 2022 - 31 dec 2027), as a result, it is out of proportion to pay the last 5% of the project only after the final reports are approved (most likely in the 3rd quarter of 2028). 5% of EUR 27,9 mln is EUR 1.395.000.
For this reason it is decided that an amount of EUR 400.000 will not be paid before the final reports are approved. This is around 8% from the additional budget of EUR 4,9 mln.
As a result the expected disbursement of the top up is as follows:

Time	Amount
2026	Euro 2,000,000
2027	Euro 2,500,000
Final payment Q3 2028	Euro 400,000